



## MEMORANDUM

EUGENE WATER & ELECTRIC BOARD

*Rely on us.*

TO: Commissioners Brown, Mital, Helgeson, Manning and Simpson  
FROM: Cathy Bloom, Finance Manager; Susan Eicher, General Accounting and  
Treasury Supervisor  
DATE: April 15, 2014  
SUBJECT: 2013 Audited Financial Statements for Western Generation Agency  
OBJECTIVE: Information only

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### Issue

The Eugene Water & Electric Board (EWEB) co-owns the Western Generation Agency (WGA) under an intergovernmental agreement. Attached are the WGA 2013 audited financial statements.

### Background

WGA operates a co-generation facility at the Georgia Pacific Mill in Wauna, Oregon. During 2013, the turbine experienced an outage that resulted in significant damage to the turbine and surrounding equipment. Extensive repairs were required and the revenue stream from sales of power was interrupted.

### Discussion

Due to the interruption of the revenue stream from sales of power, WGA experienced a net loss of \$4.8 million. EWEB recorded a 50% share of the net income or loss of WGA in the EWEB 2013 financial statements. The recognition of the net loss from WGA decreases EWEB net income but does not result in a reduction in cash. In a normal operating year, the WGA owners are able to receive up to \$400 thousand each in distributions if there is sufficient cash. There was insufficient cash to make distributions for 2013 and it is likely there will be no distributions in 2014.

WGA received authorization to borrow funds for repair of capital equipment, but was unable to secure a loan since any borrowing would be subordinate to the WGA bonds, and there was no direct guarantee by the owners. Since then, WGA has been exploring alternatives to borrowing but nothing has been finalized at this time.

WGA initiated an insurance claim in 2013. The claim is large and complex and has not yet been settled. The WGA legal team, insurance brokers, and Board continue to work toward settling the claim, but the timing is uncertain.

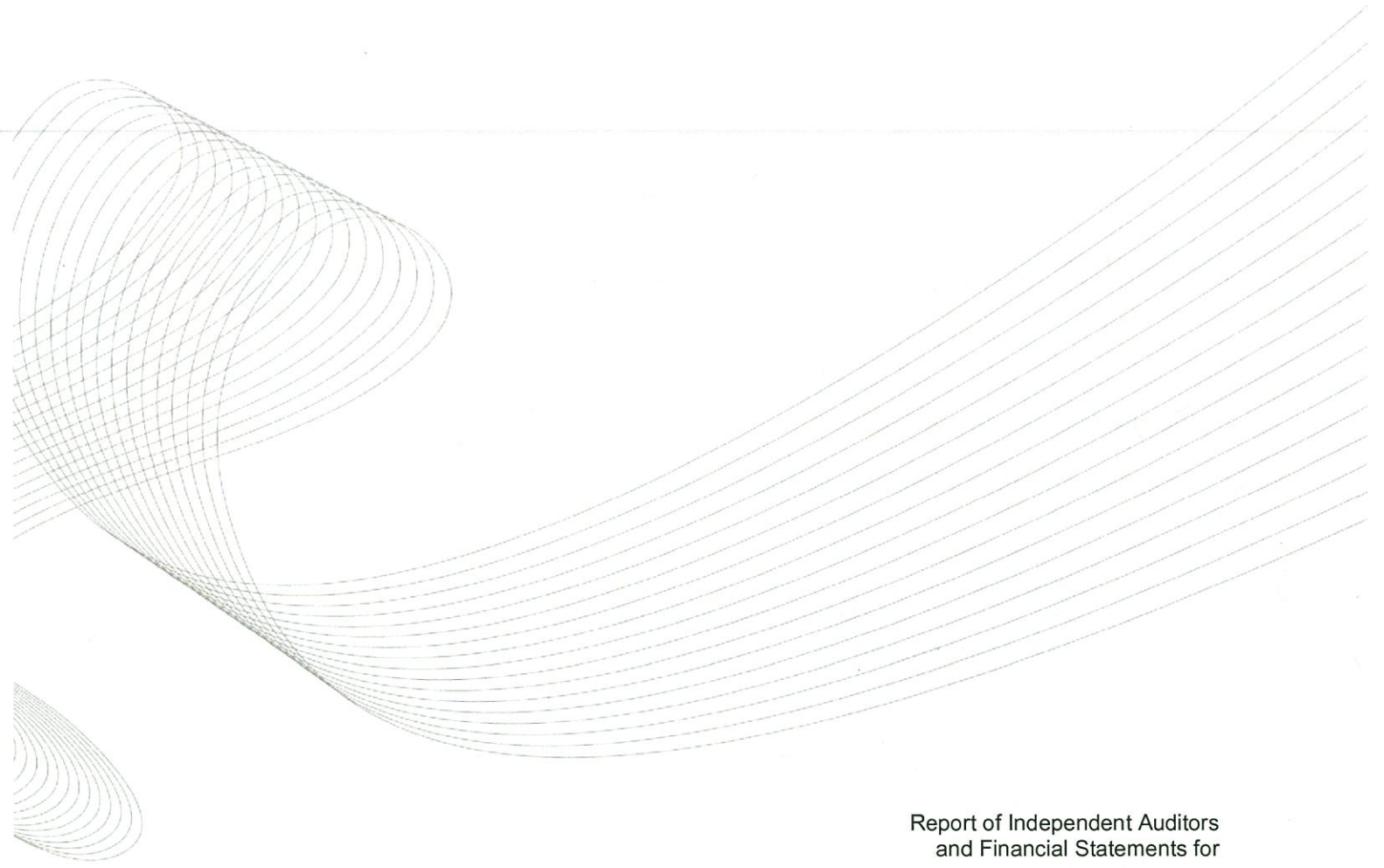
As of January 25, 2014, the turbine is back in service and the power sales revenue stream has resumed. WGA estimates that the revenue from sales of power will be sufficient to meet needs for operating expenses and debt service, but additional resources will be required to pay remaining maintenance and repair bills.

Because the source of such resources was unknown at the time Moss Adams audited the 2013 financial statements, the WGA audit opinion includes what is known as an “Emphasis of a Matter” and notes that there is substantial doubt about WGA’s ability to continue as a going concern. This paragraph of the audit opinion also references the plans of management to address that uncertainty. Despite the “going concern” comment, the audit opinion remains unmodified, meaning that Moss Adams has deemed the financial statements to be fairly stated. WGA intends to remain in operation as a going concern and is making every possible effort to address cash needs before the next audit cycle.

#### **Recommendation and Requested Board Actions**

This item is information only and no Board action is requested at this time.

Attachment: 2013 Audited Financial Statements



Report of Independent Auditors  
and Financial Statements for

**Western Generation Agency**

December 31, 2013 and 2012

**MOSS-ADAMS<sub>LLP</sub>**

Certified Public Accountants | Business Consultants

*Acumen. Agility. Answers.*

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## REPORT OF INDEPENDENT AUDITORS

To the Board of Directors  
Western Generation Agency

### **Report on Financial Statements**

We have audited the accompanying financial statements of Western Generation Agency (the Agency), which comprise the statements of net position as of December 31, 2013 and 2012 and the related statements of revenues, expenses and changes in net position and cash flows for the years then ended, and the related notes to the financial statements.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## REPORT OF INDEPENDENT AUDITORS (continued)

### *Opinion*

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Western Generation Agency as of December 31, 2013 and 2012, and the results of its operations and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### *Emphasis of Matter*

The accompanying financial statements have been prepared assuming the Agency will continue as a going concern. As discussed in Note 2 to the financial statements, the Agency has suffered significant losses from operations and has a net position deficiency that raise substantial doubt about its ability to continue as a going concern. Management's plans in regard to these matters are also described in Note 2. The financial statements do not include any adjustments that might result from the outcome of this uncertainty. Our opinion is not modified with respect to this matter.

### *Other Matters*

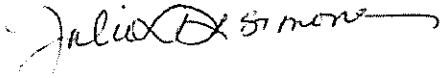
Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures in the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the Agency's financial statements. The long-term bonded debt and interest payment requirements (including current portion) schedule is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The long-term bonded debt and interest payment requirements (including current portion) schedule has been subjected to the auditing procedures applied in the audit of the financial statements and certain other procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the long-term bonded debt and interest payment requirements (including current portion) schedule is fairly stated in all material respects in relation to the financial statements as a whole.

## REPORT OF INDEPENDENT AUDITORS (continued)

### Report on Other Legal and Regulatory Requirements

In accordance with the Minimum Standards of Auditors of Oregon Municipal Corporations, we have issued our report dated March 31, 2014 on our consideration of the Agency's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

A handwritten signature in black ink that reads "Julie Desimone" with a stylized flourish at the end.

Julie Desimone, Partner for Moss Adams LLP  
Portland, Oregon  
March 31, 2014

## WESTERN GENERATION AGENCY MANAGEMENT'S DISCUSSION AND ANALYSIS

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This discussion and analysis is presented to provide an overview of Western Generation Agency's (Agency) financial activities for the years ended December 31, 2013, 2012, and 2011. This supplementary information should be read in conjunction with the Agency's financial statements.

Western Generation Agency was created in 1993 pursuant to an Intergovernmental Agency Agreement between Eugene Water & Electric Board (EWEB) and Clatskanie People's Utility District (CPUD) for the purpose to construct, own and operate an electric generation plant; the Wauna Cogeneration Project (Project), at the Wauna Mill (Mill) currently owned and operated by Georgia Pacific Corporation. The Agency is governed by a Board of Directors comprised of six appointed members, three each from both EWEB and CPUD, and as a separate legal entity, has no other association with either entity regarding financial reporting requirements. The Agency currently sells the energy from its generation to the Bonneville Power Administration (BPA) for a predetermined price.

### Financial Summary and Analysis

During 2013, the Agency's power sales decreased by 50.5%. Power sales decreased due to two major events, a planned major maintenance overhaul that was extended beyond the planned time and an event that had sufficient steam hammer pressure to the machine to move the turbine away from the generator. Both of these events caused outages totaling almost six months, where no power was generated. Overall, the Agency experienced a net decrease in income of approximately \$7 million for the year. The primary factors influencing these results include:

- Decrease in power sales revenue of \$4.8 million due to extended generation outages,
- Increase in maintenance costs of \$3.5 million for the outages,
- Decrease in depreciation expense of \$900,000 related to idle plant,
- Decrease in steam efficiency payment of \$270,000 related to decreased generation during the year.

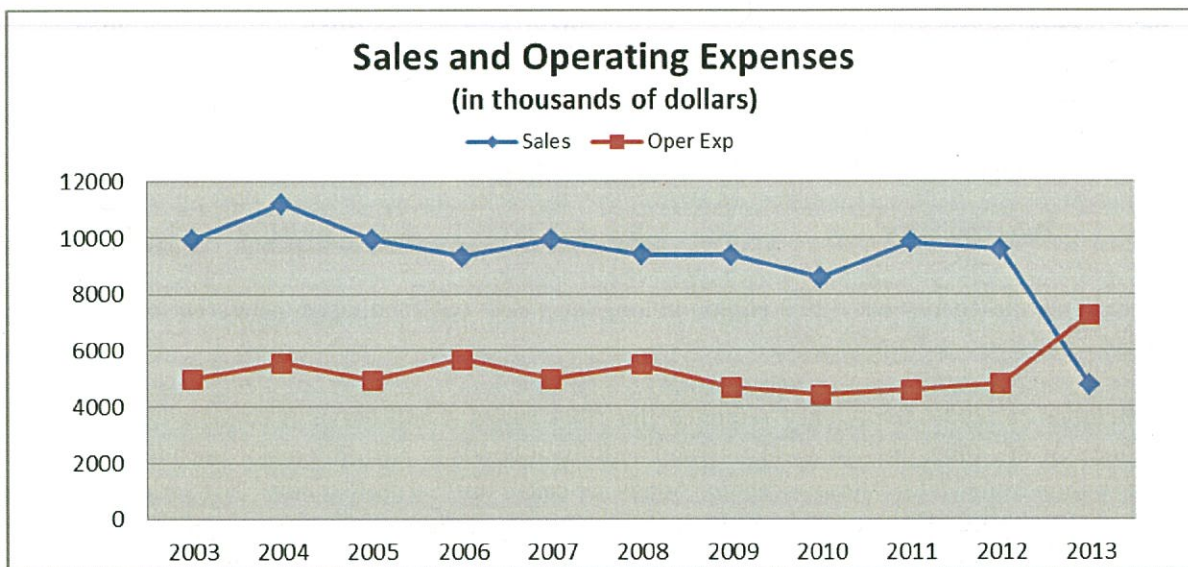
### Selected Financial Data

<i>(in thousands of dollars)</i>	2013	2012	2011
Power sales	\$ 4,743	\$ 9,582	\$ 9,459
Operating expenses	7,259	4,805	4,598
Operating income	(2,516)	4,777	5,226
Income (loss) (not including distributions to members)	(4,481)	2,648	2,924
Total assets and deferred outflows	32,250	39,465	41,649
Total liabilities	35,677	38,010	42,042
Net position			
Net investment in capital assets	(11,100)	(13,220)	(12,700)
Restricted	7,427	11,089	10,159
Unrestricted	246	3,586	2,148
Total net position	(3,427)	1,455	(393)
Total liabilities and net position	32,250	39,465	41,649



**WESTERN GENERATION AGENCY  
MANAGEMENT'S DISCUSSION AND ANALYSIS**

**Power Sales and Operating Expenses**



**Capital Asset and Long-Term Debt Activity**

Utility plant as of December 31, 2013, 2012, and 2011 consisted of the following:

<i>(in thousands of dollars)</i>	2013	2012	2011
Buildings	\$ 10,797	\$ 10,797	\$ 10,797
Equipment	56,553	56,553	56,553
Total utility plant	<u>\$ 67,350</u>	<u>\$ 67,350</u>	<u>\$ 67,350</u>

The Agency had not invested in any additions to plant in 2013, 2012, or 2011; therefore, plant values are consistent with previous years. Utility plant net of depreciation was \$20.5 million, \$22.3 million, and \$25.0 million at the end of those years, respectively. This represents a decrease of \$2.7 million (or 4.0%) for 2012 and 2011, relating to depreciation. For 2013 the decrease was \$1.8 million, a difference of \$900,000 over prior years due to the plant being idle for four months.

**WESTERN GENERATION AGENCY  
MANAGEMENT'S DISCUSSION AND ANALYSIS**

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Total liabilities as of December 31, 2013, 2012, and 2011 consisted of the following:

<i>(in thousands of dollars)</i>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Total current liabilities	\$ 6,451	\$ 4,633	\$ 4,637
Preferred dividend payable	1,217	1,047	878
Total long-term debt	<u>28,009</u>	<u>32,330</u>	<u>35,717</u>
Total liabilities	<u>\$ 35,677</u>	<u>\$ 38,010</u>	<u>\$ 41,232</u>

At year-end, the Agency had \$28.0 million in long-term debt outstanding as compared to \$32.3 million for 2012 and \$36.5 million for 2011.

On October 26, 2006, the Agency refunded the 1994 Series A and Series B bonds with a new bond issuance. At this time, the Agency also issued additional bonds to pay off a major portion of the equity contribution from EWEB. These additional bonds are called the "Series C bonds." The Series C bonds are considered "Turbo" bonds and have a fixed debt service schedule as with the other bond issues. However, if earnings from the Agency are in excess of \$400,000, on a semi-annual basis, the remaining earnings are used to pay-off the Series C bonds. Therefore, in years where excess funds are available to pay-off the Series C bonds, the trustee will transfer the excess funds to the Subordinate lien account to annually pay off bonds. The debt service schedule for the Series C bonds will then be recalculated. When the Series C bonds are paid in full, the remaining EWEB equity of \$2,150,987 plus accrued interest will be paid as earnings are available. Earnings will be available after the \$400,000 distribution to the members on a semi-annual basis.

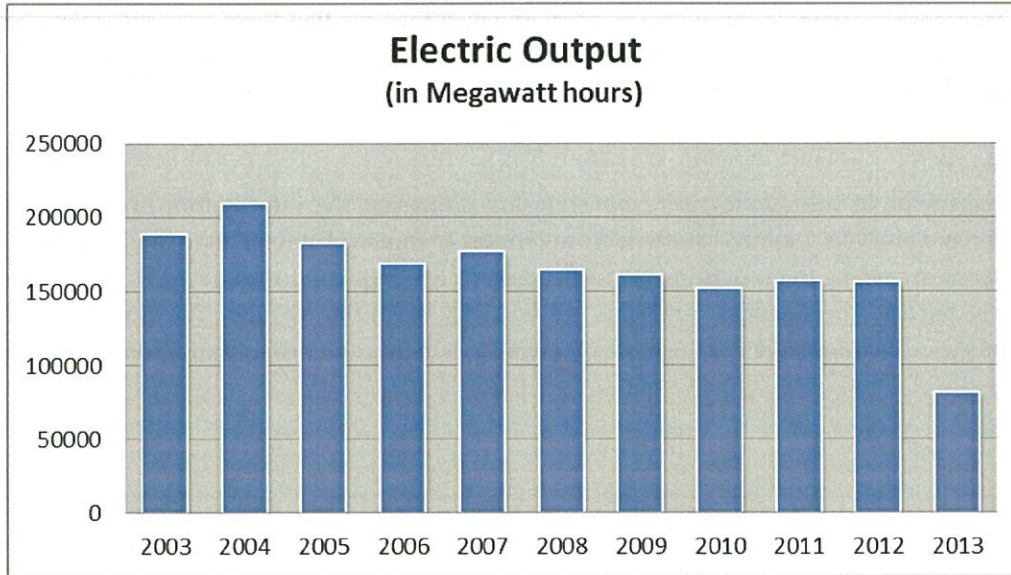
**Fuel Supply**

The Agency uses high-pressure steam from the Mill to produce electricity and redelivers low-pressure steam to the Mill. A portion of that steam is produced using pulp/paper waste. Actual production for 2013 was 81,030 MWhrs or 52% less than 2012 production.

# WESTERN GENERATION AGENCY MANAGEMENT'S DISCUSSION AND ANALYSIS

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## Generating Output



### Economic Factors

In 2014, generation levels of electricity are budgeted to be 145,000 MWhrs. This is about 70,000 MWhrs more than production from the prior year. The 2014 budgeted amount for production includes a scheduled mill shutdown during the month of May, which will result in less steam to the turbine. The Agency expects the Mill to generally continue operation of the various paper machines in their current configuration.

### Power Purchase Agreements

The Power Purchase Agreement between the Agency and EWEB will remain in effect for a period of 25 years from the Commercial Operation Date of the Project. Commercial operations commenced on April 6, 1996. The agreement requires EWEB to purchase Project output in an amount not to exceed 231,637 MWh annually. In the event Project output exceeds this amount, EWEB will notify the Agency of the prevailing fair market price for such excess output and, if the Agency agrees to accept the prevailing fair market price or if the parties agree to another price, EWEB may purchase all excess Project output at the agreed-upon price. If no agreement on price can be reached, the Agency can elect not to generate the excess output.

EWEB has agreed to suspend its Power Purchase Agreement in favor of a Power Purchase Agreement between the Agency and the BPA. The BPA Power Purchase Agreement will be in effect for a period of 20 years from the Commercial Operation Date of the Project. The BPA agreement requires the purchase of Project output not to exceed 236,000 MWh annually. In the event Project output exceeds this amount, the Agency will notify the BPA of the expected excess output and a proposed price, not to exceed the agreed upon price of the BPA's annual purchase commitment. If the Agency and the BPA agree upon the proposed price or another price, the BPA may purchase all excess Project output at the agreed-upon price. If no agreement on price can be reached, the Agency can sell the excess output to EWEB under a transmission agreement with the BPA.

## **WESTERN GENERATION AGENCY MANAGEMENT'S DISCUSSION AND ANALYSIS**

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### **Lease Agreement**

The Agency leases the land from the Mill on which the Fluidized Bed Boiler (FBB) and steam turbine reside. This lease is scheduled to expire in 2021, at which time the Bonds are scheduled to be paid in full. The lease agreement contains an option for the Mill to buy the electric generation plant at the end of the lease term.

### **Summary**

The management of the Agency is responsible for preparing the information in this management's discussion and analysis, financial statements and notes to financial statements. The financial statements are prepared according to accounting principles generally accepted in the United States of America, and they fairly portray the Agency's financial position and operating results. The notes to the financial statements are an integral part of the basic financial statements and provide additional information.

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**WESTERN GENERATION AGENCY**  
**STATEMENTS OF NET POSITION**

**ASSETS AND DEFERRED OUTFLOWS OF RESOURCES**

	December 31,	
	<u>2013</u>	<u>2012</u>
<b>CURRENT ASSETS</b>		
Cash and cash equivalents	\$ 627,754	\$ 1,224,861
Accounts receivable	-	1,710,674
Interest receivable	123	9,733
Prepayments and other current assets	<u>187,868</u>	<u>182,080</u>
Total current assets	<u>815,745</u>	<u>3,127,348</u>
<b>RESTRICTED CASH AND INVESTMENTS</b>		
Investments for debt service	3,765,080	4,673,024
Debt service reserve – Series A and B	4,815,250	4,815,250
Maintenance fund	<u>-</u>	<u>2,738,838</u>
Total restricted cash and investments	<u>8,580,330</u>	<u>12,227,112</u>
<b>UTILITY PLANT</b>		
Utility plant	67,350,057	67,350,057
Less accumulated depreciation	<u>(46,875,602)</u>	<u>(45,079,602)</u>
Net utility plant	<u>20,474,455</u>	<u>22,270,455</u>
<b>OTHER NONCURRENT ASSETS</b>		
Regulatory asset – unamortized bond issue costs	929,410	1,120,617
Regulatory asset – major maintenance costs	<u>820,601</u>	<u>-</u>
Total other noncurrent assets	<u>1,750,011</u>	<u>1,120,617</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Unamortized loss on bond refunding	<u>629,925</u>	<u>719,915</u>
Total assets and deferred outflows of resources	<u>\$ 32,250,466</u>	<u>\$ 39,465,447</u>

**WESTERN GENERATION AGENCY**  
**STATEMENTS OF NET POSITION**

**LIABILITIES AND NET POSITION**

	December 31,	
	2013	2012
<b>CURRENT LIABILITIES</b>		
Accounts payable	\$ 1,732,861	\$ 334,371
Accrued interest	1,153,064	1,138,434
Bonds payable, current portion	3,565,000	3,160,000
Total current liabilities	6,450,925	4,632,805
<b>PREFERRED DIVIDEND PAYABLE</b>	1,216,824	1,047,434
<b>LONG-TERM DEBT, net of current portion</b>	28,009,189	32,330,492
Total liabilities	35,676,938	38,010,731
<b>NET POSITION</b>		
Net investment in capital assets	(11,099,734)	(13,220,037)
Restricted for		
Debt service and reserve	7,427,266	8,349,840
Maintenance	-	2,738,838
Unrestricted	245,996	3,586,075
Total net position	(3,426,472)	1,454,716
Total liabilities and net position	\$ 32,250,466	\$ 39,465,447

**WESTERN GENERATION AGENCY**  
**STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**

	Years Ended December 31,	
	<u>2013</u>	<u>2012</u>
OPERATING REVENUES		
Power sales	\$ 4,743,132	\$ 9,581,686
OPERATING EXPENSES		
Production	4,850,677	1,367,595
Administrative and general	612,768	475,552
Depreciation	1,796,000	2,694,000
Steam efficiency payment	-	267,416
Total operating expenses	<u>7,259,445</u>	<u>4,804,563</u>
OPERATING INCOME (LOSS)	<u>(2,516,313)</u>	<u>4,777,123</u>
INTEREST ON INVESTMENTS	<u>6,288</u>	<u>10,300</u>
OTHER EXPENSE		
Interest expense and related amortization	<u>1,692,643</u>	<u>1,881,643</u>
DISTRIBUTIONS AND DIVIDENDS		
Preferred equity dividend	278,520	257,817
Distributions to members	<u>400,000</u>	<u>800,000</u>
Total distributions and dividends	<u>678,520</u>	<u>1,057,817</u>
NET INCOME (LOSS)	(4,881,188)	1,847,963
NET POSITION, beginning of year	<u>1,454,716</u>	<u>(393,247)</u>
NET POSITION, end of year	<u>\$ (3,426,472)</u>	<u>\$ 1,454,716</u>



**WESTERN GENERATION AGENCY**  
**STATEMENTS OF CASH FLOWS**

	Years Ended December 31,	
	2013	2012
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Receipts from Bonneville Power Administration	\$ 6,453,805	\$ 9,588,222
Receipts from Eugene Water & Electric Board	-	-
Payments to Georgia Pacific	(4,812,674)	(1,517,625)
Payments for administrative and general costs	(77,404)	(494,236)
	<u>1,563,727</u>	<u>7,576,361</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Purchases of investments	-	(8,437,204)
Proceeds from investments	6,804,663	6,322,779
Interest received on investments	15,898	47,538
	<u>6,820,561</u>	<u>(2,066,887)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Bond principal payments	(3,780,000)	(4,160,000)
Interest payments	(1,642,250)	(1,840,750)
Equity distributions	(400,000)	(800,000)
	<u>(5,822,250)</u>	<u>(6,800,750)</u>
<b>CHANGE IN CASH AND CASH EQUIVALENTS</b>	2,562,038	(1,291,276)
<b>CASH AND CASH EQUIVALENTS, beginning of year</b>	<u>6,646,046</u>	<u>7,937,322</u>
<b>CASH AND CASH EQUIVALENTS, end of year</b>	<u>\$ 9,208,084</u>	<u>\$ 6,646,046</u>
<b>RECONCILIATION TO BALANCE SHEET</b>		
Cash and cash equivalents	\$ 627,754	\$ 1,224,861
Restricted cash equivalents	8,580,330	5,421,185
	<u>\$ 9,208,084</u>	<u>\$ 6,646,046</u>

**WESTERN GENERATION AGENCY**  
**STATEMENTS OF CASH FLOWS**

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	<u>Years Ended December 31,</u>	
	<u>2013</u>	<u>2012</u>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH</b>		
<b>FROM OPERATING ACTIVITIES</b>		
Operating income	\$ (2,516,313)	\$ 4,777,123
Adjustments to reconcile operating income to net cash from operating activities		
Depreciation on utility plant	1,796,000	2,694,000
(Increase) decrease in assets		
Receivables	1,711,939	6,535
Prepayments and other current assets	(5,788)	(12,476)
Regulatory asset - major maintenance costs	(820,601)	-
Increase (decrease) in liabilities		
Accounts payable	<u>1,398,490</u>	<u>111,179</u>
 Net cash from operating activities	 <u>\$ 1,563,727</u>	 <u>\$ 7,576,361</u>

## WESTERN GENERATION AGENCY NOTES TO FINANCIAL STATEMENTS

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### Note 1 – Summary of Significant Accounting Policies

**Organization** – Western Generation Agency (the Agency) was created pursuant to an Intergovernmental Agency Agreement, dated October 13, 1993, between Eugene Water & Electric Board (EWEB) and Clatskanie People’s Utility District (CPUD) for the purpose to construct, own and operate an electric generation plant, the Wauna Cogeneration Project (Project).

The Agency has no employees. EWEB and CPUD will continue to provide, or cause to be provided, such technical, general and administrative services as the Agency may reasonably require.

The Project is comprised of both a Steam Turbine Generator (STG), with a nameplate rating of 36 megawatts (MW) capable of producing an average 26 MW of energy, and a Fluidized Bed Boiler (FBB). The FBB is utilized in the production of steam that is supplied to the STG. The steam production is accomplished by burning solid waste fuel generated by the existing pulp/paper manufacturing facility owned by Georgia Pacific, located in Wauna, Oregon. The Project is dependent on steam production from the Georgia Pacific manufacturing facility.

The Agency is governed by a Board of Directors which is comprised of three appointed members from both EWEB and CPUD, and as a separate legal entity has no other association with either entity regarding financial reporting requirements. The Agency has no component units and is not a part of a reporting entity of any other government.

**Method of accounting** – The Agency maintains its accounting records in accordance with accounting principles generally accepted in the United States of America for governmental proprietary funds.

Effective January 1, 2013, the Agency adopted GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*. The Statement requires reclassification of certain items previously reported as assets or liabilities to deferred outflows of resources or deferred inflows of resources. In addition, certain items previously reported as assets and liabilities are now recognized as outflows of resources (expenses) or inflows of resources (revenues). GASB Concepts Statement No. 4, *Elements of Financial Statements*, specifies recognition of deferred outflows and deferred inflows should be limited to instances specifically identified in authoritative GASB pronouncements. Statement No. 65 amends items previously classified as assets and liabilities to be consistent with GASB Concept Statement No. 4. Statement No. 65 also limits the use of the term *deferred* in financial statement presentations. Implementation of Statement No. 65 resulted in the reclassification of unamortized bond issuance costs from an asset to a regulatory asset included in other assets on the Statements of Net Position and unamortized losses on bond refunding were reclassified from a liability to a deferred outflow at December 31 for the two years presented. There was no effect on income for 2013 or net position at the beginning of 2013.

## **WESTERN GENERATION AGENCY**

### **NOTES TO FINANCIAL STATEMENTS**

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#### **Note 1 – Summary of Significant Accounting Policies (continued)**

**Use of estimates** – The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Cash equivalents and restricted cash and cash equivalents** – The Agency considers all highly-liquid investments with original maturities of three months or less when purchased to be cash equivalents (see Note 3). Restricted cash and cash equivalents are held within the bond funds.

**Revenue recognition and receivables** – The Agency recognizes revenue from power sales to Bonneville Power Administration (BPA) based on the metered amount of kilowatt hours (Kwh) provided to BPA each month at the contract rate, pursuant to the Power Purchase Agreement (the Agreement) between the Department of Energy (through BPA) and the Agency (see Note 7). Sales under the Agreement are judged collectible by the Agency, therefore, no reduction to revenues or income is provided.

In accordance with the Bond Indenture (Indenture), project revenues, including interest, received are restricted, to be placed in the revenue fund. The monies in the revenue fund are disbursed first to the operating fund for the budgeted monthly operating costs. Thereafter, monies from the revenue fund are used per the terms of the Indenture for the various fund types.

**Utility plant** – Plant facilities are recorded at original cost (see Note 4). Costs include labor, materials, and related indirect costs, such as engineering, design and allowance for funds used during construction. The cost of additions, renewals and betterments is capitalized. Routine repairs and replacements will be charged to operating expenses when incurred. Depreciation is computed using the straight-line method over the length of the Agreement (25 years), which is considered the useful life of the plant.

**Asset retirement obligation** – Upon termination of the Agency's Lease Agreement (See Note 7), at Georgia Pacific's discretion, the Agency could be requested to surrender possession of its facility or remove it from Georgia Pacific's premises and restore the land; however, alternatives are provided in the Lease Agreement, which provide a number of possible outcomes in the Agency's favor. In the Agency's judgment, the outcomes with the highest likelihood of coming to pass diminish the asset retirement obligation to immaterial levels.

**WESTERN GENERATION AGENCY**  
**NOTES TO FINANCIAL STATEMENTS**

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**Note 1 – Summary of Significant Accounting Policies (continued)**

**Regulatory assets** – The Agency has established regulatory assets for the following items:

- **Unamortized bond issue costs** – Unamortized bond issue costs represent the remaining expense related to various debt issuances. The asset is amortized over the duration of the related debt and recognition of these costs is included in the rate making process.
- **Major maintenance costs** – Major maintenance costs represent the costs incurred to replace the control board for the Project. The asset is amortized over the remaining life of the lease with Georgia Pacific, as these costs are included in the rate making process.

**Net position** – Consist of the following components:

- **Net investment in capital assets** – This component of net position consists of (a) capital assets, (b) net of accumulated depreciation and outstanding balances of any bonds that are attributable to the acquisition, construction, or improvement of those assets.
- **Restricted** – This component consists of net position on which constraints are placed as to their use. Constraints include those imposed by creditors (such as through debt covenants), contributors, or laws or regulation of other governments or constraints imposed by law through constitutional provisions or through enabling legislation.
- **Unrestricted** – This component of net position consists of net position that do not meet the definition of “restricted” or “net investment in capital assets.”

**Unamortized bond premiums, and loss on refunding** – Premiums are capitalized and amortized over the term of the Indenture. Losses on refunding of bond issuances are amortized over the new or old bonds, whichever period is shorter.

**Major customer** – The Agency has entered into a Power Purchase Agreement with the Department of Energy, acting by and through BPA, to provide power to BPA for 20 years. The contract states that the Agency is not to provide more than 236,000 MWh (megawatt hours) during a year. This agreement was effective April 6, 1996, the date of substantial completion and commencement of operations. All power sales in 2013 and 2012 were to BPA.

**Income taxes** – The Agency is not subject to income taxes as it is a governmental agency.

**Fair value of financial instruments** – The carrying amounts of current assets, including restricted cash and investments, and current liabilities approximate fair value due to the short-term maturity of those instruments. The fair value of the Agency’s investments and debt are estimated based on the quoted market prices for the same or similar issues.

## **WESTERN GENERATION AGENCY NOTES TO FINANCIAL STATEMENTS**

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### **Note 1 – Summary of Significant Accounting Policies (continued)**

**Reclassifications** – Certain reclassifications have been made to the prior year financial statements to conform to the current year presentation.

### **Note 2 – Management’s Plan**

In August of 2013, the STG experienced an unplanned steam hammer event that caused significant damage to the turbine and surrounding equipment. As a result of the damage, the turbine was shipped out of state for repairs. The outage began August 28, 2013 and the unit was returned to service on January 25, 2014. During the outage, the Project generated no power, thus resulting in cash flow issues because the Agency has no other significant source of revenue beyond its power sales contract with BPA.

The Agency has utilized all of its restricted maintenance fund as well as a significant portion of its unrestricted cash to cover some of its ongoing operational and debt service costs as well as a portion of the expenses to repair the STG. The Agency's year end accounts payable have increased significantly because of unpaid bills to Georgia Pacific and other vendors for operating expenses. Also, on January 2, 2014, the Agency made its scheduled principal and interest payment.

During this time period, Agency management considered the generator to be idle equipment and halted depreciation expense until the generator was back online.

Since returning to service on January 25, 2014, the Project has been operational and normal power deliveries to BPA resumed. Management of the Agency projects that the power sales to BPA will generate sufficient cash flow to meet its ongoing operational costs and debt service obligations. Management also intends to secure short-term financing to assist in covering the unpaid costs from repairs following the steam hammer event plus remaining expenses from the major maintenance in May 2013 as well as replenish the restricted cash balances. No such financing was finalized as of the date the financial statements were available to be issued.

**WESTERN GENERATION AGENCY  
NOTES TO FINANCIAL STATEMENTS**

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**Note 3 – Cash and Investments**

The Agency maintains cash and investments in several accounts in accordance with bond resolutions or designations by the Agency. In accordance with the Indenture, the Agency can invest in obligations of the U.S. Treasury, other U.S. agencies, New Housing Authority bonds, direct and general obligations of any state, collateralized certificates of deposit, repurchase agreements, reverse repurchase agreements, prime commercial paper rated at least P-1 by Moody's or at least A-1 by Standard & Poor's, mortgage-backed bonds and collateralized mortgage obligations, if such bonds or obligations are rated in one of the two highest ratings categories of either Moody's or Standard & Poor's, and the Oregon State Treasurer's Local Government Investment Pool (LGIP), as provided by Oregon Revised Statutes (ORS) 294. Descriptions of these fund account types are as follows:

- **Debt service reserve** – Monies required to be set aside to meet debt service needs in the event revenue is insufficient.
- **Investments for debt service** – Amounts required under the Indenture for the payment of principal and interest of the 2006 Series A, B, and C Revenue Bonds and any amounts accumulated for the redemption of the bonds.
- **Maintenance fund** – Consists of amounts required to be set aside to fund major repairs and/or major maintenance, absent a deficiency in the Debt Service Reserve or Investments for Debt Service.

Deposits with financial institutions are comprised of discount notes and money market accounts. \$250,000 was covered by federal depository insurance. The full amount is collateralized with securities held by the pledging financial institution but not in the Agency's name.

As of December 31, 2013:

Investment Type	Carrying Value	Weighted Average Maturity (Years)	% of Portfolio
Cash and money market accounts	\$ 9,208,084		100.0%
	<u>\$ 9,208,084</u>		<u>100.0%</u>

**WESTERN GENERATION AGENCY**  
**NOTES TO FINANCIAL STATEMENTS**

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**Note 3 – Cash and Investments (continued)**

As of December 31, 2012:

Investment Type	Carrying Value	Weighted Average Maturity (Years)	% of Portfolio
Cash and money market accounts	\$ 6,646,046	0.00	49.4%
Federal Home Loan Bank Discount Notes	1,991,000	0.01	14.8%
Financing Corporation Strip Series Zero Coupon Bonds	<u>4,814,927</u>	0.43	35.8%
	<u>\$ 13,451,973</u>		<u>100.0%</u>

The “weighted average maturity in years” calculation assumes that all investments are held until maturity.

Custodial credit risk is that, in the event of the failure of the counterparty, the Agency will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the aforementioned cash and investments are held in the Agency’s name by a third-party custodian.



**WESTERN GENERATION AGENCY  
NOTES TO FINANCIAL STATEMENTS**

**Note 3 – Cash and Investments (continued)**

	2013		
	Restricted Cash and Investments	Cash and Cash Equivalents	Total
Wells Fargo Government Money Market Fund	\$ 8,580,330	\$ 627,754	\$ 9,208,084
	<u>\$ 8,580,330</u>	<u>\$ 627,754</u>	<u>\$ 9,208,084</u>
Debt service reserve – Series A & B	\$ 4,815,250		
Maintenance fund	-		
Investments for debt service	<u>3,765,080</u>		
	<u>\$ 8,580,330</u>		
	2012		
	Restricted Cash and Investments	Cash and Cash Equivalents	Total
Wells Fargo Government Money Market Fund	\$ 5,421,185	\$ 1,224,861	\$ 6,646,046
Federal Home Loan Bank Discount Notes	1,991,000	-	1,991,000
Financing Corporation Strip Series Zero Coupon Bond	<u>4,814,927</u>	<u>-</u>	<u>4,814,927</u>
	<u>\$ 12,227,112</u>	<u>\$ 1,224,861</u>	<u>\$ 13,451,973</u>
Debt service reserve – Series A & B	\$ 4,815,250		
Maintenance fund	2,738,838		
Investments for debt service	<u>4,673,024</u>		
	<u>\$ 12,227,112</u>		

**WESTERN GENERATION AGENCY**  
**NOTES TO FINANCIAL STATEMENTS**

**Note 4 – Utility Plant**

	Balance at December 31, 2012	Additions	Retirements	Balance at December 31, 2013
Fluidized bed boiler				
Buildings	\$ 8,202,497	\$ -	\$ -	\$ 8,202,497
Equipment	29,097,226	-	-	29,097,226
Total fluidized bed boiler	<u>37,299,723</u>	-	-	<u>37,299,723</u>
Steam turbine				
Buildings	2,594,912	-	-	2,594,912
Equipment	27,455,422	-	-	27,455,422
Total steam turbine	<u>30,050,334</u>	-	-	<u>30,050,334</u>
Total utility plant	67,350,057	-	-	67,350,057
Accumulated depreciation	<u>(45,079,602)</u>	<u>(1,796,000)</u>	-	<u>(46,875,602)</u>
Net utility plant	<u>\$ 22,270,455</u>	<u>\$ (1,796,000)</u>	<u>\$ -</u>	<u>\$ 20,474,455</u>
	Balance at December 31, 2011	Additions	Retirements	Balance at December 31, 2012
Fluidized bed boiler				
Buildings	\$ 8,202,497	\$ -	\$ -	\$ 8,202,497
Equipment	29,097,226	-	-	29,097,226
Total fluidized bed boiler	<u>37,299,723</u>	-	-	<u>37,299,723</u>
Steam turbine				
Buildings	2,594,912	-	-	2,594,912
Equipment	27,455,422	-	-	27,455,422
Total steam turbine	<u>30,050,334</u>	-	-	<u>30,050,334</u>
Total plant in service	67,350,057	-	-	67,350,057
Accumulated depreciation	<u>(42,385,602)</u>	<u>(2,694,000)</u>	-	<u>(45,079,602)</u>
Net plant in service	<u>\$ 24,964,455</u>	<u>\$ (2,694,000)</u>	<u>\$ -</u>	<u>\$ 22,270,455</u>

During the unplanned outage, Agency management considered the generator to be idle equipment and halted depreciation expense from August through December 31, 2013.

**WESTERN GENERATION AGENCY**  
**NOTES TO FINANCIAL STATEMENTS**

**Note 5 – Long-Term Debt**

In October 2006, the Agency issued \$55,565,000 of non-recourse Cogeneration Project Revenue Bonds, 2006 Series A, B, and C (Bonds) dated October 1, 2006. Series A bonds yield between 4.15% and 4.58% with final maturities from 2016 through 2021. Series B bonds yield between 4.45% and 4.63% with final maturities from 2008 through 2016. Series C bonds yield 5.00% with final maturity in 2021. The Bonds were issued to refund the Agency’s 1994 Cogeneration Project Revenue Bonds, Series A and B and to pay EWEB a portion of outstanding preferred equity (see Note 6). The Bonds are non-recourse and are special, limited obligations of the Agency, and are collateralized solely by a pledge and assignment of the trust estate under the Indenture. The ability of the Agency to pay related principal and interest payments associated with the Bonds is contingent upon successful operation of the Project. A special redemption clause requires that excess amounts in the General Fund be transferred to the Redemption Account for the Series C bonds. Special redemption of the Series C bonds is mandatory if, but only if and only to the extent, funds are available to be transferred to the Redemption Account for such purposes. On January 1, 2013, and 2012, the Agency redeemed \$925,000 and \$1,275,000, respectively, of the Series C bonds, which is greater than the required payment due. The bonds were called at a redemption price equal to 100 percent of the principal amount plus interest accrued and unpaid through the date of redemption.

The following is a summary of long-term debt transactions:

	Principal			Outstanding December 31, 2013
	Outstanding January 1, 2013	Issued	Matured During Year	
<u>Cogeneration Project Revenue Bonds</u>				
2006 Series A, interest rates ranging from 4.15% to 4.58%; original issue of \$20,575,000; maturing through 2021	\$ 20,575,000	\$ -	\$ -	\$ 20,575,000
2006 Series B, interest rates ranging from 4.45% to 4.63%; original issue of \$23,390,000; maturing through 2016	10,770,000	-	2,855,000	7,915,000
2006 Series C, interest rate of 5.00%; original issue of \$11,600,000; maturing through 2021	3,390,000	-	925,000	2,465,000
	34,735,000	\$ -	\$ 3,780,000	30,955,000
Unamortized premium	755,492			619,189
Total debt	35,490,492			31,574,189
Less: Current portion	3,160,000			3,565,000
Long-term debt	<u>\$ 32,330,492</u>			<u>\$ 28,009,189</u>

**WESTERN GENERATION AGENCY**  
**NOTES TO FINANCIAL STATEMENTS**

**Note 5 – Long-Term Debt (continued)**

Cogeneration Project Revenue Bonds	Principal			Outstanding December 31, 2012
	Outstanding January 1, 2012	Issued	Matured During Year	
2006 Series A, interest rates ranging from 4.15% to 4.58%; original issue of \$20,575,000; maturing through 2021	\$ 20,575,000	\$ -	\$ -	\$ 20,575,000
2006 Series B, interest rates ranging from 4.45% to 4.63%; original issue of \$23,390,000; maturing through 2016	13,655,000	-	2,885,000	10,770,000
2006 Series C, interest rate of 5.0%; original issue of \$11,600,000; maturing through 2021	4,665,000	-	1,275,000	3,390,000
	38,895,000	\$ -	\$ 4,160,000	34,735,000
Unamortized premium	891,796			755,492
Unamortized loss on refunding	(809,904)			(719,915)
Total debt	38,976,892			34,770,577
Less: Current portion	3,260,000			3,160,000
Long-term debt	<u>\$ 35,716,892</u>			<u>\$ 31,610,577</u>

The future annual requirements for bond payments, principal and interest, are as follows:

	Series 2006A		Series 2006B		Series 2006C	
	Principal	Interest	Principal	Interest	Principal	Interest
2014	\$ -	\$ 1,028,750	\$ 3,305,000	\$ 313,125	\$ 260,000	\$ 146,125
2015	-	1,028,750	3,565,000	141,375	270,000	129,500
2016	2,785,000	959,125	1,045,000	26,125	285,000	112,125
2017	3,385,000	804,875	-	-	295,000	94,000
2018	3,185,000	640,625	-	-	315,000	74,875
2019–2021	11,220,000	865,750	-	-	1,040,000	99,750
	<u>\$ 20,575,000</u>	<u>\$ 5,327,875</u>	<u>\$ 7,915,000</u>	<u>\$ 480,625</u>	<u>\$ 2,465,000</u>	<u>\$ 656,375</u>

The resolutions authorizing the issuance of revenue bonds contain various covenants, sinking fund requirements and obligations with which the Agency must comply. The principal and interest requirements are reflected in the supplementary schedule, "Long-Term Bonded Debt and Interest Payment Requirements (Including Current Portion)." The interest payments are made semi-annually on January 1 and July 1, and principal payments on January 1.

**WESTERN GENERATION AGENCY**  
**NOTES TO FINANCIAL STATEMENTS**

**Note 6 – Related Party Transactions**

**Eugene Water & Electric Board** – EWEB, pursuant to the Intergovernmental Agency Agreement and an agreement between EWEB and the Agency (Equity Contribution Agreement), contributed equity during the construction of the Project in the amount of \$15.1 million. In 2006, \$12.1 million of this equity was repaid when the Agency refinanced its bonds. Pursuant to the Indenture of Trust, EWEB's equity contribution will be repaid from the revenue of the Project, including a preferred dividend at 7.875% per annum, compounded semi-annually, with unpaid interest amounts accruing interest at 7.875%, subject to the flow of funds as outlined in the Indenture, and payable over the life of an Agreement with EWEB (25 years).

The equity accounts for CPUD and EWEB are as follows:

	Eugene Water & Electric Board		Clatskanie People's Utility District	Totals
	Preferred Equity	Capital	Capital	
BALANCE, December 31, 2011	\$ 2,150,987	\$ (1,272,118)	\$ (1,272,116)	\$ (393,247)
Preferred equity distributions	-	-	-	-
Other equity distributions	-	(400,000)	(400,000)	(800,000)
Income allocated to partners	-	1,323,982	1,323,981	2,647,963
	2,150,987	(348,136)	(348,135)	1,454,716
BALANCE, December 31, 2012	2,150,987	(348,136)	(348,135)	1,454,716
Preferred equity distributions	-	-	-	-
Other equity distributions	-	(200,000)	(200,000)	(400,000)
Loss allocated to partners	-	(2,240,594)	(2,240,594)	(4,481,188)
	2,150,987	(2,240,594)	(2,240,594)	(4,481,188)
BALANCE, December 31, 2013	\$ 2,150,987	\$ (2,788,730)	\$ (2,788,729)	\$ (3,426,472)

**Georgia Pacific** – Georgia Pacific owns and operates an existing pulp and paper manufacturing facility located in Wauna, Oregon.

Georgia Pacific has entered into agreements with the Agency (the Project Agreements), whereby Georgia Pacific is supplying steam to the STG for a period of 25 years beginning April 6, 1996 (Fuel Supply and Steam Sale Agreement). Georgia Pacific is leasing the site to the Agency on which the STG and FBB are located, and is providing FBB operating labor as well as maintaining the FBB at no expense to the Agency for a period of 25 years.

During 2013 and 2012, the Agency incurred expenses payable to Georgia Pacific for operating and maintaining the STG and for supplying steam. Payments for steam, Steam Efficiency Payments, are on a predetermined dollars-per-MMBtu basis in accordance with the Fuel Supply and Steam Sale Agreement. The full amount of Production and Steam Efficiency Payments listed on the statements of revenues, expenses, and changes in net position were billed to the Agency by Georgia Pacific. Since the Project did not attain the target threshold for output in the current year, no Steam Efficiency Payment was required to be paid for the year ended December 31, 2013. A Steam Efficiency Payment of \$267,416 was required to be paid for the year ended December 31, 2012.

## **WESTERN GENERATION AGENCY**

### **NOTES TO FINANCIAL STATEMENTS**

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#### **Note 7 – Commitments**

The Agency has entered into a series of agreements to facilitate development, construction, and operation of the Project. These agreements are as follows:

**Indenture of trust** – The Agency has pledged all of its rights, title and interest in the Project, including all leasehold improvements, all Project revenue and Project agreements to the BNY Western Trust Company (Trustee).

The Trustee's responsibilities include managing all investments of the Agency in accordance with the terms of the Indenture, and the disbursement of funds during and after construction of the Project in accordance with the terms of the Indenture.

**Lease agreement** – The lease agreement between the Agency and Georgia Pacific is for the lease of the site, adjacent to the Wauna Pulp and Paper Mill, where the Project is located. The lease term runs from December 31, 1996 for a period of 25 years. The lease payment represents all insurance, taxes, assessments and fees relating to the leased land and is the obligation of the Agency. Upon termination of the lease, the Agency may be required, at the sole discretion of Georgia Pacific, to restore the land to its original condition. Additionally, during the term of the lease, the lease requires Georgia Pacific to operate the FBB and to supply fuel to the FBB at no cost to the Agency.

**Fuel Supply and Steam Sale Agreement** – The Agreement between the Agency and Georgia Pacific is for a term of 25 years through July 1, 2021. The Agreement requires Georgia Pacific to supply steam to the STG in sufficient quantities that allow the STG to generate electric energy and to be compensated for the supply of steam as indicated in the Agreement. The Agreement also allows for compensation to be paid to Georgia Pacific for certain costs of fuel and electricity supplied for the generation of steam to be supplied to the STG, as indicated in the Agreement. This obligation to furnish steam to the STG is conditioned upon the continued operation of the Wauna Mill. Pursuant to the Steam Sales Agreement, Georgia Pacific is only obligated to provide any amount of steam necessary to meet the then-current steam requirements of the Wauna Mill, if any.

**Power Purchase Agreements** – The Power Purchase Agreement between the Agency and EWEB will remain in effect for a period of 25 years from the Commercial Operation Date of the Project. Commercial operations commenced on April 6, 1996. The agreement requires EWEB to purchase Project output in an amount not to exceed 231,637 MWh annually. In the event Project output exceeds this amount, EWEB will notify the Agency of the prevailing fair market price for such excess output and, if the Agency agrees to accept the prevailing fair market price or if the parties agree to another price, EWEB may purchase all excess Project output at the agreed-upon price. If no agreement on price can be reached, the Agency can elect not to generate the excess output.

**WESTERN GENERATION AGENCY  
NOTES TO FINANCIAL STATEMENTS**

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**Note 7 - Commitments (continued)**

EWEB has agreed to suspend its Power Purchase Agreement in favor of a Power Purchase Agreement between the Agency and the BPA. The BPA Power Purchase Agreement will be in effect for a period of 20 years from the Commercial Operation Date of the Project. The BPA agreement requires the purchase of Project output not to exceed 236,000 MWh annually. In the event Project output exceeds this amount, the Agency will notify the BPA of the expected excess output and a proposed price, not to exceed the agreed upon price of the BPA's annual purchase commitment. If the Agency and the BPA agree upon the proposed price or another price, the BPA may purchase all excess Project output at the agreed-upon price. If no agreement on price can be reached, the Agency can sell the excess output to EWEB under a transmission agreement with the BPA.

**Note 8 - Subsequent events**

Effective March 14, 2014, the Agency changed its Trustee from Wells Fargo to US Bank. This change did not have an effect on net position or the change in net position as of and for the year ended December 31, 2013.

**SUPPLEMENTARY INFORMATION**

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**WESTERN GENERATION AGENCY  
LONG-TERM BONDED DEBT AND INTEREST PAYMENT  
REQUIREMENTS (INCLUDING CURRENT PORTION)  
YEAR ENDED DECEMBER 31, 2013**

	Series A		Series B		Series C		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2014	\$ -	\$ 1,028,750	\$ 3,305,000	\$ 313,125	\$ 260,000	\$ 146,125	\$ 3,565,000	\$ 1,488,000
2015	-	1,028,750	3,565,000	141,375	270,000	129,500	3,835,000	1,299,625
2016	2,785,000	959,125	1,045,000	26,125	285,000	112,125	4,115,000	1,097,375
2017	3,385,000	804,875	-	-	295,000	94,000	3,680,000	898,875
2018	3,185,000	640,625	-	-	315,000	74,875	3,500,000	715,500
2019	3,500,000	473,500	-	-	330,000	54,750	3,830,000	528,250
2020	3,735,000	292,625	-	-	345,000	33,625	4,080,000	326,250
2021	3,985,000	99,625	-	-	365,000	11,375	4,350,000	111,000
20,575,000	5,327,875	7,915,000	480,625	2,465,000	656,375	30,955,000	6,464,875	37,419,875
Less current	-	1,028,750	3,305,000	313,125	260,000	146,125	3,565,000	1,488,000
	\$ 20,575,000	\$ 4,299,125	\$ 4,610,000	\$ 167,500	\$ 2,205,000	\$ 510,250	\$ 27,390,000	\$ 4,976,875
								\$ 32,366,875

**INDEPENDENT AUDITOR'S COMMENTS**

**REPORT OF INDEPENDENT AUDITORS ON COMPLIANCE AND ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH OREGON MINIMUM STANDARDS**

To the Board of Directors  
Western Generation Agency

We have audited the accompanying financial statements of Western Generation Agency (the Agency) as of and for the year ended December 31, 2013 and have issued our report thereon dated March 31, 2014, which includes an emphasis of matter regarding the Agency's ability to continue as a going concern. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the minimum standards for Auditors of Oregon Municipal Corporations, prescribed by the Secretary of State. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

**Compliance**

As part of obtaining reasonable assurance about whether the Agency's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules (OAR) 162-010-000 to 162-010-330, as set forth below, noncompliance with which could have a direct and material effect on the determination of financial statement amounts:

- The accounting records and related internal control structure.
- The amount and adequacy of collateral pledged by depositories to secure the deposit of public funds.
- The requirements relating to debt.
- The requirements relating to insurance and fidelity bond coverage.
- The appropriate laws, rules and regulations pertaining to programs funded wholly or partially by other governmental agencies.
- The statutory requirements pertaining to the investment of public funds.
- The requirements pertaining to the awarding of public contracts and the construction of public improvements.

The results of our tests disclosed no matters of noncompliance with those provisions that are required to be reported under Minimum Standards for Audits of Oregon Municipal Corporations, prescribed by the Secretary of State. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

**REPORT OF INDEPENDENT AUDITORS ON COMPLIANCE AND ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH OREGON MINIMUM STANDARDS  
(continued)**

**Internal Control over Financial Reporting**

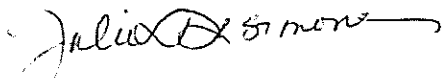
In planning and performing our audit, we considered the Agency's internal control over financial reporting as a basis for determining our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affect the Agency's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Agency's financial statements that is more than inconsequential will not be prevented or detected by the Agency's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Agency's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses as defined above.

This report is intended solely for the information and use of the Agency's management, the Board of Directors, and the Secretary of State, Division of Audits of the State of Oregon and is not intended to be and should not be used by anyone other than these specified parties.



Julie Desimone, Partner for Moss Adams LLP  
Portland, Oregon  
March 31, 2014